

TITLE IV, PART A, SUBPART 1: STUDENT SUPPORT AND ACADEMIC ENRICHMENT PROGRAM GUIDE

Federal Program Compliance Division
Department of Grant Compliance and Administration
(512) 463-9499
ESSASupport@tea.texas.gov



Table of Contents

I. Program Overview	5
Intent and Purpose	5
State Plan	5
Allocation of Funds to Local Educational Agencies (LEAs)	6
LEA Plan and Application	6
LEA Progress Towards Meeting Program Objectives and Intended Outcomes	7
Required Consultation and Stakeholders	8
Prioritization of Services	9
Internet Safety Requirements – Title IV, Part A, Subpart 2	9
Non-Smoking Policy for Children's Services	10
Web Resources	10
II. Program Description	11
General Program Requirements	11
Allowable Activities and Use of Funds	13
Web Resources	14
Three Content Areas	14
Well-Rounded Education	14
Safe and Healthy Students	15
Effective Use of Technology	17
Field Trips	18
Travel for Competitions	18
Out-of-State Travel	19
III. Parent and Family Engagement	19
Requirement of Consultation	19
Web Resources	19
IV. Fiscal Requirements	19
Supplement, Not Supplant	19
Web Resource	20
V. Use of Funds	20
Statewide Use of LEA Funds Data and Public Reporting	20
Recommended Use of Funds for School Safety	20
Unallowable Activities and Use of Funds	20
Unallowable Activities	20

Unallowable Use of Funds	21
VI. Using Federal Grant Funds to Pay for Food	21
Receptions and Networking Sessions	22
Food Costs Included in Contracts with Hotels	22
Complimentary Beverages at Meeting Venues	22
Using Indirect Cost Funds to Pay for Food and Beverages	22
Using Federal Grant Funds to Pay for Alcoholic Beverages	23
Boxed Lunches for Participants	23
Web Resources	23
VII. Carryover of Funds	23
Web Resource	23
VIII. Private School Equitable Services	23
Funding Requirements	24
Meaningful Consultation Requirements	25
PS3099 Private School Equitable Services Schedule	26
Web Resources	26
IX. Compliance Monitoring	26
Program Compliance Random Validations	27
Program Compliance Reporting	27
Federal Fiscal Compliance Monitoring	27
Web Resources	28
X. Ed-Flex	28
Statewide Administrative Waivers	28
Statewide Programmatic Waivers	28
Individual Programmatic Waivers	28
Web Resources	28
XI. Web Resources	29

Change History

Version	Release Date	Summary of Changes	Affected Page Number(s)
2.0	09/2021	Specialized instructional support personnel defined – Title VIII, Part A, Section 8101 (47) (i-ii).	8-9
2.0	09/2021	Internet Safety Requirements– Title IV, Part A, Subpart 2, Section 4121	9-10
2.0	09/2021	Nonsmoking Policy for Children's Services – ESSA, Title VIII, Part F, Subpart 5, Section 8573	10
2.0	09/2021	Statewide Use of Funds Data section – Title IV, Part A, Section 4104(a)(2)	20
2.0	09/2021	Revised Unallowable Activities and Use of Funds section – Title IV, Part A, Sections 4001(b-c) and 8526.	20
2.0	09/2021	Previous Program Guide Frequently Asked Questions (FAQs) moved to the Title IV, Part A FAQs	
3.0	7/2022	LEA Progress Towards Meeting Program Objectives and Outcomes New Section	7
3.0	7/2022	Required Consultation and Stakeholders Addition of most frequently asked question	8
3.0	7/2022	Allowable Activities and Use of Funds New Section	13
3.0	7/2022	Statewide Use of LEA Data and Public Reporting Revised section header New information on public reporting of LEA data	20
3.0	7/ 2022	Unallowable Use of Funds ■ Web Resources	20
3.0	7/2022	Using Federal Grant Funds to Pay for Food New Section	21
3.0	7/2022	Carryover of Funds New Section - Web Resources	23

Title IV, Part A Program Guide

3.0	7/2022	Private School Equitable Services – Updated information:	23-26
		 LEA compliance requirement with Title VIII, Part F, Subpart 1, Private Schools, Sections 8501-8504 Additional Web Resources 	
3.0	7/2022	Ed-Flex Additional Web Resources	28
3.0	7/2022	Web Resources Additional Web Resources	29

I. Program Overview

Unless otherwise noted, the Section numbers cited in this guidance document refer to the Elementary and Secondary Education Act (ESEA), as amended by the Every Student Succeeds Act (ESSA).

Intent and Purpose

Title IV, Part A, Subpart 1, Student Support and Academic Enrichment grants are designed to improve the academic achievement of all students by increasing the capacity of LEAs, schools, and communities to:

- (1) provide all students with access to a well-rounded education,
- (2) improve school conditions for student learning, and
- (3) improve technology in order to enhance academic outcomes and digital literacy of students.

This program guide contains basic program information, as well as direct links to related information and resources available on the Texas Education Agency web site. This resource provides general program information and should not be perceived as an all-inclusive listing of all statutory requirements. Upon certification and submission of the ESSA Consolidated Federal Grant Application, LEAs certify that they will comply with all requirements noted in statute.

All statutory requirements can be found in the Program-Specific Provisions and Assurances posted on the <u>TEA Grant Opportunities Page</u>. For a link to the Program-Specific Provisions and Assurances, search by the grant application name and review the information located in the Application and Support Information section.

Additionally, please note that any sample language provided in sections of this guide are examples of what LEAs and/or campuses could use as a guide. It is not meant for an LEA to copy and paste verbatim, as LEA policies and procedures may be different than what is provided as sample language.

State Plan

Each State that receives ESSA funds is required to submit a plan to the United States Department of Education (USDE). The preliminary Texas Consolidated State Plan was submitted to the USDE by the Texas Education Agency (TEA) on September 25, 2017. The final Texas Consolidated State Plan was submitted on March 6, 2018. This final plan reflected the results of a series of public hearings, review by the Governor's Office, and review by the State Board of Education, in addition to input from a peer review process and feedback from the USDE. The plan can be viewed through the following link: ESSA State Plan.

Allocation of Funds to Local Educational Agencies (LEAs)

Allocations to individual LEAs are determined based on statutory formulas. Several factors affect LEA eligibility for the funding, including Census updates, hold-harmless amounts, and setasides for state activities, state-level administration, and charter school funding.

The process of determining LEA allocations is detailed in the <u>ESSA Funding Reference Manual</u> that is available in the Handbooks and Other Guidance section of TEA's <u>Finance and Grants</u> web page.

<u>Entitlement amounts</u> for the current school year for these and other grants are available on the Grants Administration Division web page. Entitlements can be found in the ESSA Consolidated Application entitlements section of the web page.

LEA Plan and Application

Local education agencies (LEAs) may apply for funding through the ESSA Consolidated Federal Grant Application that is available in the eGrants system. Information on accessing the eGrants system are detailed on the <u>TEA Secure Applications</u> web page. General information and a sample application are available at the <u>TEA Grant Opportunities</u> web page. For detailed information search by the grant application name.

The ESSA Consolidated Federal Grant Application incorporates the LEA Plan required by Federal statute into the annual application for funding. The ESSA Consolidated Federal Grant Application serves as a Consolidated LEA Plan and Application for the following Federal programs:

Title I, Part A—Improving Basic Programs Operated by LEAs
Title I, Part C—Education of Migratory Children
Title I, Part D—Prevention and Intervention Programs for Children and Youth Who Are Neglected, Delinquent, or At Risk of Dropping Out
Title II, Part A—Supporting Effective Instruction
Title III, Part A—English Language Acquisition, Language Enhancement, and Academic Achievement
Title IV, Part A—Student Support and Academic Enrichment Grants

LEA Progress Towards Meeting Program Objectives and Intended Outcomes

<u>Title IV, Part A ESSA, section 4104(2)</u> requires the TEA to *publicly report* on how an LEA's Title IV, Part A funds are being expended, *including* if progress has been made towards meeting its program objectives and outcomes. As a result of this federal requirement, LEAs receiving Title IV, Part A funds must annually maintain records and documentation of its progress towards meeting program objectives and intended outcomes. LEA records and supporting documentation must be readily available for TEA and/or auditors to review and *publicly report* LEA progress has been met.

Selected ESSA Consolidated Federal Grant Application, Title IV, Part A, Schedule PS3107 program and assurance related requirements to meeting program objectives and intended outcomes [ESSA, section 4106(e)(1)(E)] are below. The LEA Title IV, Part A application and assurance requirements listed below are collected through an LEA's ESSA Consolidated Federal Grant Application Title IV, Part A (Schedule PS3107), ESSA Consolidated Federal Compliance Report (Schedule PR3107), Title IV, Part A program monitoring, TEA Federal Fiscal Monitoring requirements, and other TEA agency and auditor monitoring protocols.

LEA Title IV, Part A Application Related Requirements [ESSA, section 4106]

- a. **Eligibility**. To be eligible to receive an allocation under <u>ESSA</u>, <u>section 4105(a)</u>, a local educational agency shall:
 - 1. submit to the TEA an ESSA Consolidated Federal Grant Application, Title IV, Part A, (Schedule PS3107) and ESSA Consolidated Federal Compliance Report (Schedule PR3107), which shall contain, at a minimum, the information described in ESSA, section 4106(e) to the TEA; and
 - 2. complete a needs assessment in accordance with <u>subsection 4106(d)</u> and keep documentation of such in district files for auditing purposes.
 - a. An LEA with an allocation less than \$30,000 shall not be required to conduct a comprehensive needs assessment. [ESSA, section 4106(d)(2)]
 - b. An LEA shall conduct the needs assessment once every 3 years. [ESSA, section 4106(d)(3)]. However, as a best practice, an LEA may conduct a Title IV, Part A needs assessment annually.
- b. **LEA Program Descriptions.** An LEA's, or a consortium of such agencies, shall include the following:
 - 1. description of the activities and programming that the LEA, or consortium of such agencies, will carry out under Title IV, Part A, including a description of:
 - a. program objectives and intended outcomes for activities under Title IV, Part A, and how the LEA, or consortium of such agencies, will periodically evaluate the effectiveness of the activities carried out based on its objectives and outcomes. [ESSA, section 4106(e)(1)(E)]

LEA Title IV, Part A Application Related Assurances [ESSA, section 4106(2)]

An LEA's ESSA Consolidated Federal Grant Application, Title IV, Part A, Schedule PS3107 shall include assurances that the local educational agency, or consortium of such agencies, will:

- A. prioritize the distribution of funds to schools served by the local educational agency, or consortium of such agencies; and
- B. annually report to the TEA for inclusion in the *LEA public reporting* described in <u>Title IV</u>, <u>Part A ESSA</u>, <u>section 4104(2)</u> and how it will periodically evaluate the effectiveness of the Title IV, Part A activities carried out based on such objectives and outcomes. <u>[ESSA</u>, <u>section 4106(e)(1)(E)]</u>

Required Consultation and Stakeholders

During the design and development of the Title IV, Part A, Subpart 1 program, an LEA or consortium of LEAs must engage in <u>consultation</u> [ESSA, section 4106(c)] with stakeholders in the area served by the LEA.

Such stakeholders *must* include, but are not limited to, the following:

Parents
 Specialized instructional support personnel

Teachers

Local government representatives

O 1

Principals
 Others with relevant and demonstrated expertise

• Students • Community-based organizations

School leaders
 Indian tribes or tribal organizations, when applicable

- Charter school teachers, principals, and other school leaders,
 (if such agency or consortium of such agencies operate in-district charter schools)
- Others with relevant and demonstrated expertise in programs and activities

An LEA or consortium of LEAs must continue to consult with the stakeholders identified above to improve the activities it conducts and coordinate implementation with other related activities conducted in the community. [ESSA, section 4106(c)(2)]

ESSA, Title VIII, Subpart A, Section 8101 (47)(A)(i-ii) defines *specialized instructional support personnel* as:

- (i) school counselors, school social workers, and school psychologists; and
- (ii) other qualified professional personnel, such as school nurses, speech language pathologists, and school librarians, involved in providing assessment, diagnosis, counseling, educational, therapeutic, and other necessary services (including related services as that term is defined in section 602 of the Individuals with Disabilities

Education Act (20 U.S.C. 1401)) as part of a comprehensive program to meet student needs.

LEAs must also consult with private school officials to identify the needs of eligible private school students and teachers consistent with the requirements in section 8501 of the ESEA.

As Title IV, Part A is a state administered program, it is within the TEA's discretion to determine whether an individual LEA made a good faith effort to consult with the required groups. An LEA's Title IV, Part A application should not be in jeopardy if a stakeholder group(s) declined to participate in the application consultation process and/or does not respond to district's request to consult after a good faith effort on the part of the LEA to contact the required stakeholder groups. The LEA should document and maintain evidence of outreach so it can demonstrate a good faith effort in a given timeframe (e.g., letters, emails, meeting notes, etc.) for the TEA and/or auditor's review. In addition, per the statutory requirement, LEAs shall engage in continued consultation with stakeholder groups.

Prioritization of Services

In accordance with ESSA, section 4106(e)(2) and (f), an LEA or consortium of LEAs must assure in its application that it will:

Prioritize the distribution of funds to schools served by the LEA based on one or more of the following criteria—

- Are among the schools with the greatest needs;
- Have the highest percentages or numbers of children counted under section 1124(c)
 (i.e., children counted for purposes of basic grants to LEAs under Title I, Part A of the
 ESEA);
- Are identified for comprehensive support and improvement under section 1111(c)(4)(D)(i) (i.e., are among the lowest-achieving schools);
- Are implementing targeted support and improvement plans as described in section 1111(d)(2) (i.e., have consistently underperforming student subgroups); or
- Are identified as a persistently dangerous public elementary school or secondary school under section 8532. (ESEA section 4106(e)(2)(A))

Internet Safety Requirements – Title IV, Part A, Subpart 2

An LEA receiving Title I, Part A – Improving Basic Programs Operated by Local Educational Agencies, Subpart 1 – Basic Program Requirements funds shall also adhere to all internet safety requirements of the ESSA Title IV, Part A, Subpart 2, Section 4121 Internet Safety (20 U.S.C. 7131) statute.

Below is a *summary* of the Title IV, Part A, Subpart 2 internet safety requirements:

No funds made available under Title IV, Part A, Subpart 1 to an LEA for an elementary school or secondary school that does not receive services at discount rates under the Communications Act of 1934 (47 U.S.C. 254(h)(5) may be used to purchase computers, used to access the internet, or to pay for direct costs associated with accessing the internet for such school unless the school, school board, LEA, or other authority with responsibility for administration of such school has the following in place:

- a. policy of internet safety for minors that includes the operation of a technology protection measure with respect to any of its computers with internet access that protects against access through such computers to visual depictions that are obscene, are child pornography, or are harmful to minors, and is enforcing the operation of such technology protection measure during any use of such computers by minors; and
- b. policy of internet safety that includes the operation of a technology protection measure with respect to any of its computers with internet access that protects against access through such computers to visual depictions that are obscene or child pornography and is enforcing the operation of such technology protection measure during any use of such computers.

An LEA shall certify its compliance with these requirements annually upon submission of the ESSA Consolidated Application.

Non-Smoking Policy for Children's Services

In the *Program-Specific and ESSA Provisions and Assurances*, an LEA must certify, submit, and assure it meets compliance for the non-smoking policy for children's services.

The LEA assures that no person shall permit smoking within any indoor facility owned or leased or contracted for and utilized by such person for provision of routine or regular kindergarten, elementary, or secondary education or library services to children. Smoking shall not be allowed within any indoor facility (or portion of such a facility) owned or leased or contracted for, and utilized by, such person for the provision of regular or routine health care or day care or early childhood education programs. Exception: This shall not apply to any portion of such facility that is used for inpatient hospital treatment of individuals dependent on or addicted to drugs or alcohol; or to any private residence. [ESSA, Title VIII, Part F, Subpart 5, Section 8573].

Web Resources

ESSA State Plan

ESSA Funding Reference Manual
Entitlements

II. Program Description

This section provides program specific requirements and information related to the Title IV, Part A, Subpart 1 program.

General Program Requirements

Each LEA that receives Title IV, Part A, Subpart 1 funds must meet the following program requirements:

- 1. Engage in timely and meaningful consultation with a broad range of required stakeholders in the area served by the LEA to identify relevant, evidence-based activities to carry out the goals of the grant program. An LEA must continue to consult with stakeholders to improve the activities it conducts under Title IV, Part A, Subpart 1 and coordinate with other related strategies, programs, and activities.
- 2. For an LEA that receives at least \$30,000, conduct a comprehensive needs assessment prior to submitting its application and subsequent needs assessments at least once every three years. The comprehensive needs assessment must examine the LEA's needs for improvement of each of the following program content areas:
 - Access to, and opportunities for, a well-rounded education for all students
 - School conditions for student learning to create an environment that supports healthy and safe students
 - Access to personalized learning experiences supported by technology and professional development for the effective use of data and technology.
- 3. Please note that an LEA that receives an allocation in an amount less than \$30,000 is not required to conduct a comprehensive needs assessment. However, it is best practice for identifying district priorities.
- 4. All LEAs are required to prioritize the distribution of funds to schools served by the LEA based on one or more of the following:
 - Are among the schools with the greatest needs as determined by the LEA;
 - Have the highest percentages or numbers of students from low-income families (as counted for purposes of the LEA's Title I, Part A, Subpart 1 grant);
 - Are identified for comprehensive support and improvement under Title I, Part A;
 - Are implementing targeted support and improvement plans under Title I, Part A; and/or
 - Are identified as a persistently dangerous public elementary school or secondary school.

- 5. For an LEA that receives at least \$30,000, use no less than 20 percent of funds to develop and implement programs and activities that support access to a well-rounded education and that—
 - are coordinated with other schools and community-based services and programs;
 - may be conducted in partnership with an institution of higher education, business, nonprofit organization, community-based organization, or other public or private entity with a demonstrated record of success in implementing activities; and
 - may include one or more activities or programs that provide well-rounded educational opportunities to all students.
- 6. For an LEA that receives at least \$30,000, use no less than 20 percent of funds to develop, implement, and evaluate comprehensive programs and activities that—
 - are coordinated with other schools and community-based services and programs; and
 - may be conducted in partnership with an institution of higher education, business, nonprofit organization, community-based organization, or other public or private entity with a demonstrated record of success in implementing activities described in this section;
 - promote the involvement of parents in the activity or program; and
 - may include one or more activities or programs that foster safe, healthy, drugfree, and supportive school environments that promote student academic achievement.
- 7. For an LEA that receives at least \$30,000, use some portion of the remaining funds to improve the use of technology, to improve the academic achievement, academic growth, and digital literacy of all students, by meeting the needs of the LEA that are identified in the required comprehensive needs assessment. An LEA -
 - may provide educators, school leaders, and administrators with professional learning tools, devices, content, and resources;
 - may use technology effectively in the classroom, including by administering computer-based assessments and blended learning strategies; and
 - may implement and support school-and district-wide approaches for using technology to inform instruction, support teacher collaboration, and personalize learning.

SPECIAL RULE: An LEA may not use more than 15 percent of the portion of funds identified for the effective use of technology to purchase <u>technology infrastructure</u>, including the purchase of:

 devices, equipment, and software applications to address academic readiness shortfalls;

- blended learning technology software and platforms;
- digital instructional resources;
- initial professional development activities; and
- one-time information technology purchases.

Purchases for <u>technology infrastructure</u> may not include significant construction or the renovation of facilities. **The remaining 85% of the funds for this content area be used for professional development in the use of technology and data.**

SPECIAL RULE: An LEA receiving an allocation in an amount less than \$30,000 is required to provide only one of the assurances described in (5), (6), and (7) above. [ESSA, section 4106(F)]

- 8. The LEA will increase opportunities and access for all students through grade 12 who are members of groups underrepresented, such as female students, minority students, English learners, children with disabilities, economically disadvantaged students, and students in rural, remote, and underserved areas.
- 9. Provide a description of the funded programs and activities related to supporting a well-rounded education, safe and healthy students, the effective use of technology in schools, and the program objectives and intended outcomes for those activities.
- 10. Periodically evaluate the effectiveness of the activities carried out to support the program objectives and intended outcomes.
- 11. Annually submit a report (i.e., ESSA Compliance Report) regarding how funds for the Title IV, Part A, Subpart 1 Student Support and Academic Enrichment Program, are being used to meet the distribution requirements above.

Allowable Activities and Use of Funds

Each LEA must be able to respond appropriately to and maintain documentation for each of the following questions to determine whether an expenditure would be allowable:

- 1. How is the expenditure reasonable and necessary to carry out the intent and purpose of the program?
- 2. What need, as identified in the comprehensive needs assessment, does the expenditure address? Explain how the expenditure addresses this need.
- 3. How will the expenditure be evaluated to measure a positive impact on student achievement?
- 4. How is the expenditure supplemental to other nonfederal programs?

For more details on Title IV, Part A, Subpart 1 allowable activities and use of funds criteria, LEAs may review the <u>Title IV</u>, <u>Part A</u>: <u>Use of Funds Criteria</u> document.

Web Resources

Title IV, Part A: Use of Funds Criteria
Supplement, Not Supplant Handbook
Budgeting Costs Guidance Handbook
General and Fiscal Guidelines

Three Content Areas

The <u>Title IV</u>, <u>Part A</u>, <u>Subpart 1</u> statute specifically authorizes the following types of activities in each of the three program content areas.

Well-Rounded Education

- 1. College and career guidance, counseling programs, such as postsecondary education and career awareness, and exploration activities, training counselors to effectively use labor market information in assisting students with postsecondary education and career planning, and financial literacy and federal financial aid awareness activities;
- 2. Programs and activities that use music and the arts as tools to support student success through the promotion of constructive student engagement, problem solving, and conflict resolution;
- Programming and activities to improve instruction and student engagement in science, technology, engineering, and mathematics (STEM) subject areas, including computer science. Such activities may include the following:
 - Increasing access to high-quality STEM courses for students who are members of groups, such as female students, minority students, English language learners, students with disabilities, and economically disadvantaged students, who are underrepresented in STEM fields;
 - Supporting the participation of low-income students in nonprofit competitions related to STEM subjects such as robotics, science research, invention, mathematics, computer science, and technology competitions;
 - Providing hands-on learning and exposure to STEM subjects and supporting the use of field-based or service learning to enhance the students' understanding of STEM subjects;
 - Supporting the creation and enhancement of STEM-focused specialty schools;
 - Facilitating collaboration among school, after-school program, and informal program personnel to improve the integration of programming and instruction in STEM subject areas; and
 - Integrating other academic subjects, including the arts, into STEM programs to increase participation in STEM courses and activities, improve attainment of skills related to STEM, and promote a well-rounded education.

- 4. Efforts to raise student academic achievement through accelerated learning programs. Accelerated learning programs are defined as programs that offer postsecondary-level courses accepted for credit at institutions of higher education (including dual credit or concurrent enrollment programs and Early College High Schools) or postsecondary-level instruction and examinations that are accepted for credit at institutions of higher education (including Advanced Placement and International Baccalaureate programs). Examples of accelerated learning program activities include—
 - Reimbursing low-income students to cover part or all the costs of accelerated learning exam fees if the students are enrolled in accelerated learning course(s) and plan to take corresponding exam(s), including exams taken by low-income students during the school year; and
 - Increasing the availability of, and enrollment in, accelerated learning courses and exams, dual or concurrent credit programs, and Early College High School courses.
- 5. Activities to promote the development, implementation, and strengthening of programs to teach traditional U.S. history, civics, economics, geography, or government education;
- 6. Instruction, programs, or activities in languages other than English or environmental education;
- 7. Programs and activities that promote volunteerism and community involvement;
- 8. Programs and activities that support educational programs that integrate multiple disciplines, such as programs that combine arts and mathematics; and
- 9. Other activities and programs to support student access to, and success in, a variety of well-rounded education experiences.

Safe and Healthy Students

- 1. Evidence-based drug and violence prevention activities and programs, including—
 - Programs to educate students against the use of alcohol, tobacco, marijuana, smokeless tobacco products, and e-cigarettes; and
 - Professional development and training for school and specialized instructional support personnel and interested community members in prevention, education, early identification, intervention mentoring, recovery support services and, where appropriate, rehabilitation referral, related to drug and violence prevention.
- 2. School-based mental health services, including—
 - early identification of mental health symptoms, drug use, and violence, and appropriate referrals to direct individual or group counseling services, which may be provided by school-based mental health services providers;
 - school-based mental health services partnership programs conducted in partnership with a public or private mental health entity or health care entity that provide comprehensive school-based mental health services and supports

- and staff development for school and community personnel working in the school; and
- evidence-based trauma-informed practices that are coordinated with early intervening services provided under the Individuals with Disabilities Education Act (IDEA) and provided by mental and behavioral professionals who are qualified, certified, or licensed to practice within their area of expertise.
- 3. Programs or activities that—
 - integrate health and safety practices into school or athletic programs;
 - support a healthy, active lifestyle, including nutritional education and regular, structured physical education activities and programs, that may address chronic disease management with instruction led by school nurses, nurse practitioners, or others to help maintain the well-being of students;
 - help prevent bullying and harassment;
 - improve instructional practices for developing relationship-building skills, such as
 effective communication, and improve safety through the recognition and
 prevention of coercion, violence, or abuse, including teen and dating violence,
 stalking, domestic abuse, and sexual violence and harassment;
 - provide mentoring and school counseling to all students, including children, who
 are at risk of academic failure, dropping out of school, involvement in criminal or
 delinquent activities, or drug use and abuse;
 - establish or improve school dropout and re-entry programs; or
 - establish learning environments and enhance students' effective learning skills that are essential for school readiness and academic success, such as by providing integrated systems of student and family supports.
- 4. High-quality training for school personnel, including specialized instructional support personnel, related to—
 - suicide prevention;
 - effective and trauma-informed practices in classroom management;
 - crisis management and conflict resolution techniques;
 - human trafficking;
 - school-based violence prevention strategies;
 - drug abuse prevention, including educating children facing substance abuse at home; and
 - bullying and harassment prevention.
- 5. Child sexual abuse awareness and prevention programs or activities, such as programs or activities designed to provide age- and developmentally-appropriate instruction for students in child sexual abuse awareness and prevention, including how to recognize child sexual abuse and how to safely report child sexual abuse; and information to parents and guardians of students about child sexual abuse awareness and prevention, including how to recognize child sexual abuse and how to discuss child sexual abuse with a child.

- 6. Designing and implementing a locally tailored plan to reduce exclusionary discipline practices in elementary and secondary schools, is consistent with best practices and includes evidence-based strategies and is aligned with the long-term goal of prison.
- 7. Implementation of school-wide positive behavioral interventions and supports, including through coordination with similar activities carried out under the Individuals with Disabilities Education Act (IDEA), to improve academic outcomes and school conditions for student learning.
- 8. Designating a site resource coordinator at a school or LEA to provide a variety of services such as—
 - establishing partnerships within the community to provide resources and support for schools;
 - ensuring that all service and community partners are aligned with the academic expectations of a community school to improve student success; and
 - strengthening relationships between schools and communities.

Effective Use of Technology

- 1. Providing educators, school leaders, and administrators with the professional learning tools, devices, content, and resources to—
 - use data and technology to improve instruction;
 - personalize learning to improve student academic achievement;
 - discover, adapt, and share relevant high-quality educational resources;
 - use technology effectively in the classroom, including by administering computer-assessments and blended learning strategies; and
 - implement and support school- and district-wide approaches for using technology to inform instruction, support teacher collaboration, and personalize learning.
- 2. Building technological capacity and infrastructure, which may include procuring content and ensuring content quality and purchasing devices, equipment, and software applications in order to address readiness shortfalls.
- Developing or using effective or innovative strategies for the delivery of specialized or rigorous academic courses and curricula using technology, including digital learning technologies and assistive technology.
- 4. Carrying out blended learning projects, which must include planning activities or ongoing professional development designed to support the implementation and academic success of the project aimed at teachers, principals, other school leaders or personnel. Planning activities may include—
 - development of new instructional models, including blended learning technology software and platforms;
 - purchase of digital instructional resources;
 - initial professional development activities; and

- one-time information technology purchases, except that such expenditures may not include expenditures related to significant construction or renovation of facilities.
- 5. Providing professional development in the use of technology to enable teachers and instructional leaders to increase student achievement in STEM subjects, including computer science.
- 6. Providing students in rural, remote, and underserved areas with the resources to take advantage of high-quality digital learning experiences, digital resources, and access to online courses taught by effective educators.

Regarding Special Rule in <u>ESSA</u>, <u>section 4109(b)</u>, an LEA may not use more than 15 percent of the funds identified to support the effective use of technology for the purchase of technology infrastructure, which includes constructing facilities, and the renovation and repair of a facility.

Field Trips

Field trips may be funded under the grant program. A field trip may be funded under the following conditions:

- is identified in the Comprehensive Needs Assessment (CNA);
- is included in the Campus Improvement Plan (CIP);
- is allocable, reasonable, and necessary to carry out the intent and purpose of the grant program;
- includes an instructional activity or activities that cannot be conducted through interactive activities in the classroom or on campus;
- will result in a positive impact on student achievement;
- includes instruction that addresses the Texas Essential Knowledge and Skills (TEKS); and
- includes an evaluation of the field trip that measures the impact on student achievement.

If an LEA plans on using grant funds for field trips, it will be required to complete the appropriate TEA justification form(s) on the <u>Grants Administration Forms for Prior Approval</u>, <u>Disclosure</u>, and <u>Justification</u> web page and retain documentation at the local level. The LEA must keep and maintain this form so that it may be provided to an independent auditor or TEA monitors if selected for a review.

Travel for Competitions

Travel costs to and from specific and allowable Title IV, Part A, Subpart 1 activities, such as a robotics competition or other nonprofit competitions related to STEM subjects, are not prohibited, and will be evaluated in accordance with federal and state guidance. If an LEA plans

to use grant funds for travel to competitions, it will be required to keep documentation at the local level.

LEA must keep and maintain documentation so that it may be provided to an independent auditor or to TEA monitors if the LEA is selected for a review.

Out-of-State Travel

Out-of-state travel costs are allowable. Out-of-state travel costs should be minimal. Travel costs are allowable if the expenses for transportation, lodging, subsistence, and related items are only incurred by employees on official business of the grantee and follow the grantee's regular business operations and written travel policy.

If an LEA plans on using grant funds for out-of-state travel for competitions, it will be required to keep documentation at the local level. LEA must keep and maintain documentation so that it may be provided to independent auditor or to TEA monitors if selected for a review.

See the Allowable Cost and Budgeting Guidance section of the <u>Administering a Grant</u> webpage for general guidance on allowable activities and use of funds.

III. Parent and Family Engagement

Requirement of Consultation

The LEA shall design and develop its Title IV, Part A, Subpart 1 program through required stakeholder consultation, which must include parents [ESSA, section 4106(c)(1)].

Web Resources

ESC 14 Title IV, Part A School Safety State Initiative: Parent Resources
ESC 16 Title I, Part A Parent and Family Engagement Statewide Initiative

IV. Fiscal Requirements

Supplement, Not Supplant

Title IV, Part A, Subpart 1 funds must supplement, and not supplant, non-Federal funds that would otherwise be used for activities authorized under this section [ESSA, section 4110].

Web Resource

TEA Supplement, Not Supplant Handbook

V. Use of Funds

This section provides information related to the Use of Funds associated with the Title IV, Part A, Subpart 1 program.

Statewide Use of LEA Funds Data and Public Reporting

The federal statute, [ESSA, section 4104(a)(2)], requires TEA *public reporting* on how LEA Title IV, Part A funds are being expended. Title IV, Part A statewide data may be viewed on TEA's <u>Title IV, Part A</u> webpage.

Recommended Use of Funds for School Safety

The Title IV, Part A, Subpart 1 federal grant has many allowable uses that fall within the broad categories of 1) well-rounded education opportunities, 2) safe and healthy students, and 3) effective use of technology.

TEA recommends Title IV, Part A, Subpart 1 federal grants be prioritized to implement school safety on campuses, counseling, and mental health programs, addressing ways to integrate health and safety practices into school or athletic programs, disseminating best practices and evaluating program outcomes relating to any LEA activities to promote student safety and violence prevention.

A safe learning environment for all students is crucial to advancing the purposes of the Title IV, Part A, Subpart 1 program. TEA further urges LEAs to submit Title IV, Part A applications that prioritize increased spending on allowable school safety training and activities.

Unallowable Activities and Use of Funds

Title IV, Part A, Subpart 1 programs, activities, and services which are also mandated by state law, rule, and regulation, the State Board of Education (SBOE) rule, or local board policy cannot be funded with Title IV, Part A grant funds.

Unallowable Activities

Section 4001(c) prohibits mandatory medication:

- Prohibition on Mandatory Medication. No child shall be required to obtain a
 prescription for a controlled substance, as defined in section 102 of the Controlled
 Substances Act (21 U.S.C. 802) as a condition of
 - o (1) receiving an evaluation or other service described under this title; or

(2) attending a school receiving assistance under this title. – Section 4001(c)

Unallowable Use of Funds

In general, refer to the Budgeting Cost Guidance Handbook on the Training and Other Resources page for unallowable costs.

The ESSA Statute specifically lists two unallowable uses of funds for this grant program:

- Prohibited Uses of Funds Construction, renovation, or repair of any school facility.
 [ESSA, section 8526]
- Prohibited Use of Funds Medical services or drug treatment or rehabilitation, except
 for integrated student supports, specialized instructional support services, or referral to
 treatment for impacted students, which may include students who are victims of, or
 witnesses to, crime or who illegally use drugs. [ESSA, section 4001(b)]

The Supplement, Not Supplant provision prohibits LEAs from using Title IV, Part A funds for any programs, activities, and services mandated in state law, rule, and regulation, the State Board of Education (SBOE) rule, or local board policy.

Unallowable use of funds for this grant program includes, but are not limited to, the following:

- Suicide prevention training for personnel and specialized support personnel;
- Mental health first aid training to fulfill required continuing education of personnel;
 and
- Nursing continuing education to fulfill yearly license renewal.

VI. Using Federal Grant Funds to Pay for Food

Reference: Budgeting Costs Guidance Handbook

When a subgrantee is hosting a meeting, the subgrantee may be able to use federal grant funds to pay for food, beverages, or snacks. However, there is a very high burden of proof to show that paying for food and beverages with federal funds is necessary to meet the goals and objectives of a federal grant. When a subgrantee is hosting a meeting, the subgrantee should structure the agenda for the meeting so that there is time for participants to purchase their own food, beverages, and snacks. In addition, when planning a meeting, subgrantees may want to consider a location in which participants have easy access to food and beverages.

While these determinations will be made on a case-by-case basis, and there may be some circumstances where the cost would be permissible, it is likely that those circumstances will

be rare. Subgrantees, therefore, will have to make a compelling case that the unique circumstances they have identified would justify these costs as reasonable and necessary.

Receptions and Networking Sessions

In virtually all cases, using grant funds to pay for food and beverages for receptions and "networking" sessions is not justified because participation in such activities is rarely necessary to achieve the purpose of the meeting or conference.

Food Costs Included in Contracts with Hotels

Federal grant funds may only be used for expenses that are reasonable and necessary. In planning a conference or meeting and negotiating with vendors for meeting space and other relevant goods and services, subgrantees may only pay for allowable costs. If a hotel vendor embeds food and beverage costs into a hotel contract for meeting space, the subgrantee should work with the hotel to have the food and beverage costs identified and "backed out" of the contract and have the price they are paying for meeting space appropriately adjusted to reflect the fact that food and beverages are not being purchased. The fact that food and beverages are embedded in a contract for meeting space does not mean that the food and beverages are being provided at no cost to the subgrantee.

Complimentary Beverages at Meeting Venues

If a hotel or other venue provides "complimentary" beverages (e.g., coffee, tea) and there is no charge to the subgrantee hosting the meeting, the subgrantee has an obligation, under these circumstances, to confirm that the beverages are truly complimentary and will not be reflected as a charge to the grant in another area. For example, many hotels provide complimentary beverages to all guests who attend a meeting at their facility without reflecting the costs of those beverages in other items that their guests or, in this case, the subgrantee purchases.

As noted above, it would not be acceptable for a vendor to embed the cost of beverages in other costs, such as meeting space.

Using Indirect Cost Funds to Pay for Food and Beverages

The cost of food and beverages, because they are easily associated with a specific cost objective, such as a USDE grant, are properly treated as direct costs, rather than indirect costs. As noted above, federal grant funds cannot be used to pay for food and beverages unless doing so is reasonable and necessary.

Using Federal Grant Funds to Pay for Alcoholic Beverages

Use of federal grant funds to pay for the cost of alcoholic beverages is strictly prohibited.

Boxed Lunches for Participants

Subgrantees may offer meeting participants the option of paying for food (such as lunch, breakfast, or snacks) and beverages, and arrange for these items to be available at the meeting.

Web Resources

Budgeting Costs Guidance Handbook

General and Fiscal Guidelines

VII. Carryover of Funds

As per ESSA, Title IV, Part A, Subpart 1 funds remaining at the end of a grant period are made available to grant recipients through a carryover process. This allows grant recipients to use unobligated balances from the prior fiscal year in the current grant year. TEA grant staff calculate carryover amounts after the grant has closed and made the funds available to eligible grant recipients through their current approved applications. There is no percent threshold for carryover for the Title IV, Part A, Subpart 1 funds. An LEA has 27 months to expend the funds.

Web Resource

General and Fiscal Guidelines

VIII. Private School Equitable Services

To the extent consistent with the number of eligible children identified in the school district served by the LEA who are enrolled in private nonprofit (PNP) elementary and secondary schools, the LEA shall—

- Comply with the uniform provisions for providing Title IV, Part A equitable services to eligible private schools as specified in Title VIII, Part F, Subpart 1, Private Schools, Sections 8501-8504.
- Provide timely and meaningful consultation with appropriate private school officials, on an equitable basis and individually or in combination, as requested by the officials to best meet the needs of such children through -

- instructional services (including evaluations to determine the progress being made in meeting such students' academic needs),
- o counseling,
- o mentoring,
- o one-on-one tutoring,
- special educational services,
- or other benefits (such as dual or concurrent enrollment, educational radio and television, computer equipment and materials, other technology, and mobile educational services and equipment) that address their needs; and
- Ensure that teachers and families of these children participate, on an equitable basis, in services and parent and family engagement activities.

Please note that the educational services or other benefits, including materials and equipment, shall be secular, neutral, and nonideological. Educational services and other benefits for eligible private school children shall be equitable in comparison to service and other benefits for public school children participating under Title IV, Part A and shall be provided in a timely manner. The LEA may provide services directly or through third-party contracts with public and private agencies, organizations, and institutions.

The provision of services shall be provided—

- By employees of a public agency; or
- Through third-party contract by such public agency with an individual, association, agency, or organization.

In the provision of such services, such employee, individual, association, agency, or organization shall be independent of the private school and of any religious organization, and such employment or contract shall be under the control and supervision of such public agency.

Funding Requirements

Expenditures for educational services and other benefits to eligible PNP school children shall be equal to the proportion of funds allocated to participating school attendance areas based on the total number of eligible children who attend private schools in participating school attendance areas. The proportional share of funds shall be determined based on the total amount of funds received by the LEA, prior to any allowable expenditures or transfers by the LEA. Funds allocated to the LEA for educational services and other benefits to eligible PNP school children shall be obligated in the fiscal year for which the funds are received by the LEA. The LEA may determine the equitable share each year or every two years.

The control of funds and title to materials, equipment, and property belong to the LEA; all materials, equipment, and property should be on the LEA's inventory list and labeled prior to private school use.

Meaningful Consultation Requirements

To ensure timely and meaningful consultation, the LEA shall consult with appropriate PNP school officials during the design and development of the LEA's Title IV, Part A, Subpart 1 program. The LEA and PNP school officials shall both have the goal of reaching agreement on how to provide equitable and effective programs for eligible PNP school children. This consultation shall include such issues as:

- How the children's needs will be identified;
- What services will be offered;
- How, where, and by whom the services will be provided;
- How the services will be academically assessed and how the results of that assessment will be used to improve those services;
- The size and scope of the equitable services to be provided to the eligible private school children, the proportion of funds that is allocated for such services, and how that proportion of funds is determined;
- How and when the LEA will make decisions about the delivery of services to such children, including a thorough consideration and analysis of the views of the private school officials on the provision of services through a contract with potential thirdparty providers;
- Whether the LEA shall provide services directly or through a separate government agency, consortium, entity, or third-party contractor;
- Whether to provide equitable services to eligible private school children—
 - By creating a pool or pools of funds with all the funds allocated based on all the children from low-income families in a participating school attendance area who attend PNP schools; or
 - In the LEA's participating school attendance area who attend private schools with the proportion of funds allocated based on the number of children from low-income families who attend private schools;

If the LEA disagrees with the views of PNP school officials with respect to an issue regarding the meaningful consultation requirements, above, the LEA shall provide in writing to the PNP school officials the reasons why the LEA disagrees. The LEA assures such consultation shall include meetings of the LEA and PNP school officials and shall occur before the LEA makes any decision that affects the opportunities of eligible PNP school children to participate in this program. Such meetings shall continue throughout implementation and assessment of services. The LEA assures that such consultation shall include a discussion of service delivery mechanisms to eligible PNP school children.

The LEA shall maintain in the district's records and provide to TEA a written affirmation signed by officials of each participating private school that the meaningful consultation required has occurred. The written affirmation shall provide the option for private school officials to indicate such officials' belief that timely and meaningful consultation has not occurred or that the program design is not equitable with respect to eligible private school children.

In addition, LEA and PNP school officials shall sign a written affirmation indicating that *during* consultation of applicable programs, equitable services carryover requirements were discussed.

If such private school officials do not sign such affirmation within a reasonable period, the LEA shall keep documentation on file. If requested, the LEA shall forward to TEA the documentation that such private school meaningful consultation has or attempts at such have taken place.

If a private school official files a complaint to TEA stating that the LEA did not comply with the meaningful consultation requirements, the LEA shall forward to TEA any appropriate documentation.

PS3099 Private School Equitable Services Schedule PS3099 Schedule

The PS3099, Private School Equitable Services schedule, is in the eGrants ESSA Consolidated Federal Grant Application. PS3099 incorporates the formula for determining private school equitable services in the ESSA Application. For **Title IV**, **Part A**, the LEA must use total student enrollment of children, **ages 5-17**, in participating private schools to calculate equitable services on the PS3099 schedule.

LEA final grant allocations are generally available in late Fall. If there are LEA grant allocation changes, the PS3099 schedule must be amended to reflect revised equitable services for participating PNP schools. Within a reasonable time, PNP school official(s) must be notified of any revised equitable services amounts. The LEA must keep written documentation of the consultation meeting in which it shared revised equitable services with each participating PNP school.

Web Resources

ESSA Private School Equitable Services
ESSA Federal Grant Program Guidelines
General and Fiscal Guidelines

IX. Compliance Monitoring

Upon certification and submission of the ESSA Consolidated Federal Grant Application, LEAs certify that they will comply with all requirements noted in statute. All requirements can be found in the Program-Specific Provisions and Assurances posted on the <u>TEA Grant</u> Opportunities Page. For a link to the Program-Specific Provisions and Assurances, search by the grant application name and review the information located in the Application and Support Information section.

The Federal Program Compliance Division monitors the program requirements through random validations and compliance reporting. The Federal Fiscal Monitoring Division monitors the fiscal requirements as noted.

Program Compliance Random Validations

To monitor the compliance of each eligible entity receiving ESSA funds, the State conducts an annual validation process for LEAs. The annual validation process for LEAs addresses selected statutory requirements based on program implementation and effectiveness for the current grant year. During the annual validation process, the State randomly selects LEAs to submit documentation for the program compliance requirements.

The State reviews the documentation to determine if the subgrantee met the statutory requirements as noted in the validation guidance documents. LEAs that submit insufficient documentation will be offered technical assistance by their regional Education Service Centers (ESCs). These LEAs will be required to submit compliance documentation for the subsequent application year to ensure full compliance of program requirements.

For validation specific information, see the TEA webpage on <u>Federal Program Compliance</u> Random Validations.

Program Compliance Reporting

The ESSA Consolidated Compliance Report is completed by LEAs annually to document that LEAs complied with the program-specific provisions and assurances in the preceding application year. LEAs are responsible for indicating the sources of documentation used to establish compliance. The documentation is to remain on file at the LEA. However, it must be readily available upon request from the Texas Education Agency for audit and/or validation monitoring purposes. The ESSA Consolidation Compliance Report will assess specific statutory requirements.

General Samples of Compliance Reports, instructions for completing the Compliance Reports and the Program Compliance Self-Check Guide are available at the <u>TEA Grant Opportunities</u> web page. For the detailed information search by the grant application name and review the information located in the Application and Support Information section.

Federal Fiscal Compliance Monitoring

The Federal Fiscal Monitoring Division is responsible for monitoring the expenditures of federal grant subrecipients to ensure federal funds are used for authorized purposes in compliance with federal statutes, regulations, and the terms and conditions of federal awards.

For additional information on the federal fiscal monitoring processes and procedures, see the TEA webpage on Federal Fiscal Monitoring.

Web Resources

Federal Program Compliance Random Validation Monitoring
TEA Grant Opportunities Page
Federal Fiscal Monitoring

X. Ed-Flex

By taking advantage of Ed-Flex, LEAs can design and implement programs in ways that best meet the needs of their students and communities. Texas has been approved as an Ed-Flex State under the Every Student Succeeds Act of 2015 (ESSA). The state's Ed-Flex authority is currently effective through the 2023-2024 school year. There are three types of waivers as described below.

Statewide Administrative Waivers

Statewide administrative Ed-Flex waivers address regulations governing applications for funds and certain record-keeping provisions. These administrative waivers are automatically granted to LEAs applying for federal funds covered by Ed-Flex.

Statewide Programmatic Waivers

Statewide programmatic waivers address design and delivery of federal programs covered under Ed-Flex. Statewide programmatic waivers must be applied for through the Local Education Agency's original ESSA Consolidated Application for Federal Funds. The two statewide programmatic waivers are:

- Threshold eligibility to implement Title I, Part A School Program
- Waiver of Title I, Part A 15% Roll Forward Limitation

Individual Programmatic Waivers

Individual programmatic waivers may be requested by an LEA for the district as a whole or for an individual campus. The application forms and information concerning deadlines and start dates are posted annually on <u>TEA's Ed-Flex</u> web page.

Web Resources

Ed-Flex Waivers

TEA Overview of Ed-Flex and Types of Waivers Available

XI. Web Resources

This section provides web resources that are related to the Title IV, Part A, Subpart 1 program.

Title IV, Part A Statute

TEA Title IV, Part A

TEA Title IV, Part A Frequently Asked Questions

TEA Mental Health and Behavioral Health

TEA Texas School Mental Health

TEA Safe and Supportive Schools

TEA School Safety Resources

Region 14 Title IV, Part A School Safety State Initiative

Region 14 Title IV, Part A School Safety Initiative: District/LEA Resources

Region 14 Title IV, Part A School Safety State Initiative: Parent Resources

Texas School Safety Center

National Center on Safe Supportive Learning Environments (NCSSLE)

<u>USDE Non-Regulatory Guidance: Title IV, Part A Student Support and Academic Enrichment Grants</u>

USDE Office of Safe and Supportive Schools

USDE Office of Elementary and Secondary Education

<u>USDE Title IV, Part A Sample Needs Assessment Tool</u>

USDE Title IV, Part A Technical Assistance Center (T4PA)

USDE Building Technology Infrastructure for Learning Guidebook

USDE National Education Technology Plan

USDE Institute of Education Sciences: What Works Clearinghouse